Let $C$ be a circle of radius one, and let $0<\delta<1$. We wish to find the shortest closed curve $H$ such that for any two points $p, q \in C$ with $d(p, q)>2 \delta$ we have $d(p, H)+d(q, H) \leq 2 \delta$. As observed before, we can assume $H$ to be convex.

For a convex set $F$ in the plane, let $w(F, \theta)$ be the width of $F$ in direction $\theta$, that is, the length of the orthogonal projection of $F$ onto a line with slope $\theta$.

We make use of (a special case of) the Cauchy-Crofton formula, which asserts that the perimeter of $F$ equals $\int_{0}^{\pi} w(F, \theta) d \theta$. We apply this to $H$, and learn that

$$
\operatorname{length}(H)=\int_{0}^{\pi} w(H, \theta) d \theta
$$

Consider now $0 \leq \theta<\pi$. $H$ is enclosed in an infinite strip with slope $\theta+\pi / 2$ and width $w(H, \theta)$. However, $C$ contains two points $p, q$ at distance 2, such that the line $p q$ has slope $\theta$. It follows that $d(p, H)+d(q, H) \geq 2-w(H, \theta)$, which implies $2-w(H, \theta) \leq 2 \delta$, or $w(H, \theta) \geq 2-2 \delta$. This gives

$$
\operatorname{length}(H)=\int_{0}^{\pi} w(H, \theta) d \theta \geq 2 \pi(1-\delta)
$$

which is the circumference of a circle of radius $1-\delta$. It follows that the conjectured solution is indeed optimal for all $\delta$.

To prove that it is indeed the only possible solution, we need just a bit more work (there may be an easier way to do this). We first observe that since $w(H, \theta)$ is a continuous function of $\theta$, in order to obtain an optimal highway we must have $w(H, \theta)=2-2 \delta$ everywhere.

Consider now again a diameter $p q$ of $C$ with slope $\theta$. This diameter must intersect $H$ in two points at distance $2-2 \delta$ (otherwise, the width restriction stops us from fulfilling the distance requirement). In particular, this implies that the center of $C$ lies inside $H$, and so we can parameterize $H$ in polar coordinates as in Peter's writeup. The observation above shows that $r(\phi)+r(\phi+\pi)=2-2 \delta$, and as in Peter's writeup we see that the length is minimized when $r^{\prime}(\phi)=0$, and $H$ is a circle.

Note that the same technique can be applied to non-circular cities $C$. Assume that $C$ is a convex curve, and let $\delta>0$. As above, we can observe that $w(H, \theta) \geq$ $w(C, \theta)-2 \delta$, which implies that

$$
\operatorname{length}(H) \geq \operatorname{length}(C)-2 \delta \pi
$$

Now, if $C$ is smooth and its radius of curvature is everywhere larger than $\delta$, then I believe it is known that tracing a point at distance $\delta$ away on the normal to the curve leads to a curve of exactly this length, showing that this offset curve is an optimal solution. I need to look for a reference, and haven't really thought about how to show that this is the only optimal solution.

